

What does Brexit mean for UK climate policy?

Owen Bellamy

5th April 2017

www.theccc.org.uk



What does Brexit mean for UK climate policy?



Brexit does not mean...

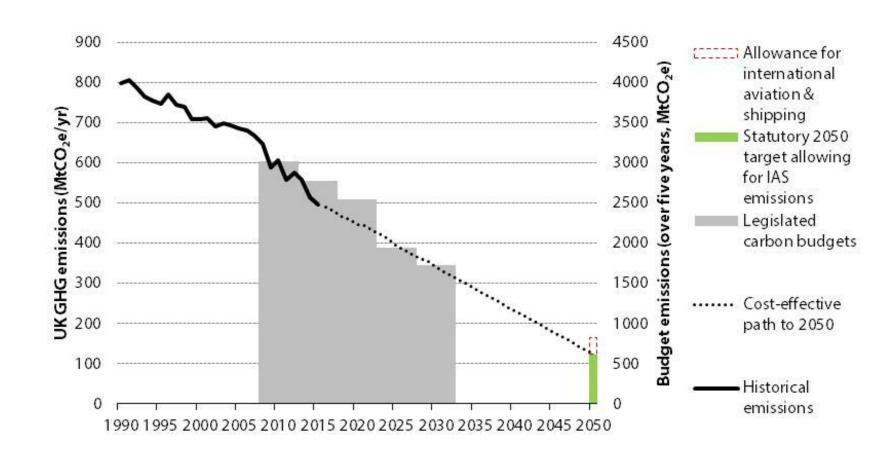
- The UK's climate goals have changed
- No new policies are needed still a policy gap irrespective of Brexit

Brexit means...

- Some policy previously set at EU level should be preserved & strengthened in future in the UK
- UK should take opportunities to improve on some EU approaches

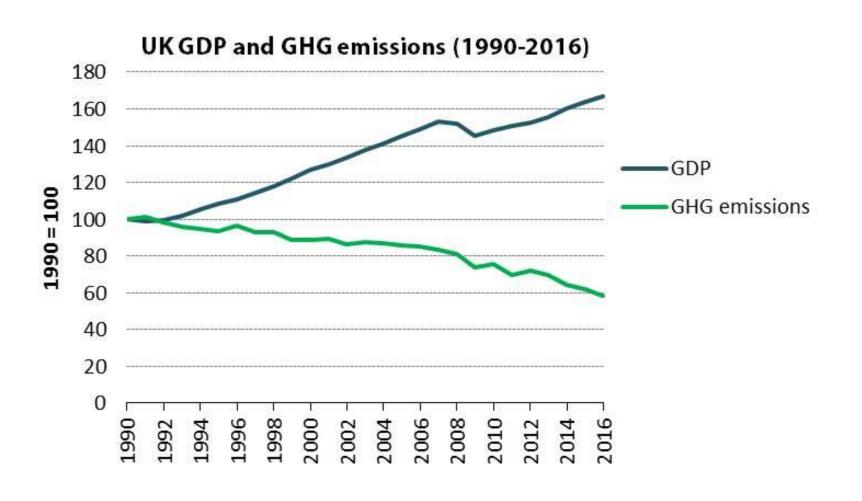
Carbon budgets provide stepping stones to the 80% 2050 target





UK emissions and GDP continue to decouple





What does Brexit mean for carbon budgets?



UK action is based on the 2008 Climate Change Act. This is domestic legislation which stands irrespective of the UK's membership of the EU:

Fifth carbon budget

The legislated budget remains appropriate – uncertainty is not a new development

Carbon accounting

Carbon budgets would need an accounting adjustment if UK leaves the EU ETS

UN negotiations

Carbon budgets could be the basis for a UK pledge to the UN negotiations

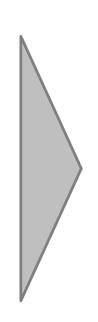
Policies agreed at the EU level have provided policy direction...



In these policies the overall objective has been agreed at the EU level but Member States are responsible for achieving them

EU direction

- Renewable Energy Directive
- Waste & Landfill Directives
- Large Combustion Plant & Industrial Emissions
 Directives



UK policy

- Renewables Obligation, Feein-Tariffs, Contracts for Difference, Renewable Transport Fuel Obligation, Renewable Heat Incentive
- Landfill Tax

...and others have provided delivery too



Other policies negotiated and agreed by the UK at EU level have provided both direction and delivery

EU Emissions Trading System

Caps emissions from power & industry

New car & van CO₂ regulation

EU-wide targets for fuel efficiency

Product standards & labelling

Set standards for energy consumption across range of household products

F-gas Regulation

Limits sales of F-gases & HFCs across EU

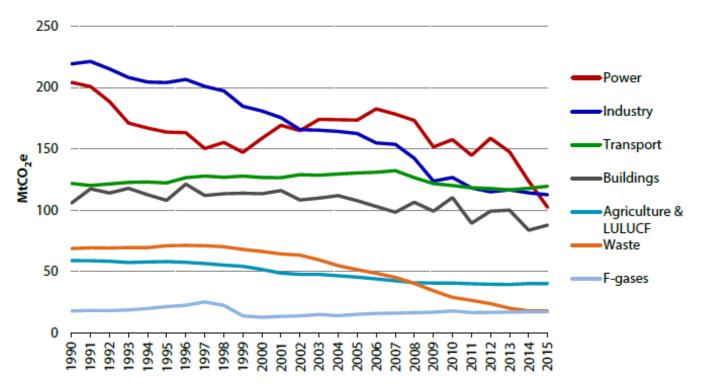
Common Agricultural Policy

Does not directly target emissions but funds afforestation

Policies agreed by the UK at EU level have helped reduce emissions...



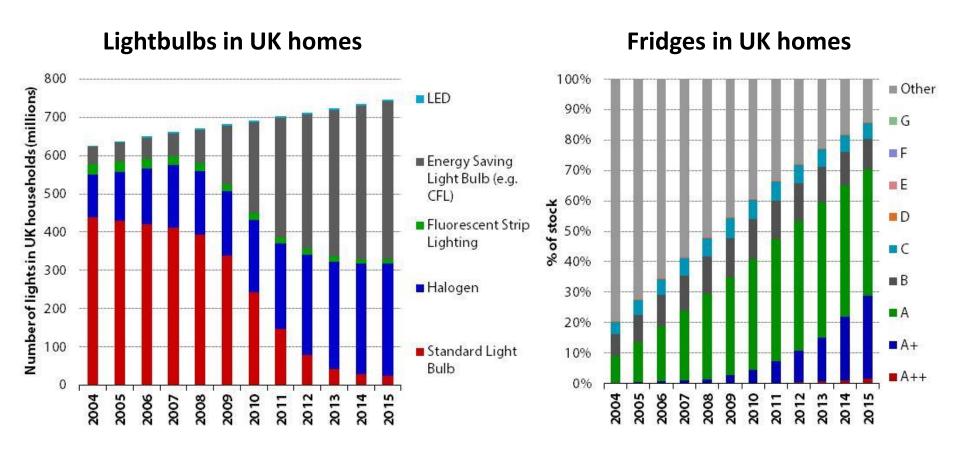
Policies negotiated & agreed to by the UK at EU level made a significant contribution to the UK's 38% reduction in GHG emissions since 1990



- Renewable Energy Directive
- Waste Directive
- EU ETS
- New car CO₂
 standards
- Product standards

...and save consumers money





Electricity consumption in a typical dual-fuel household has fallen 18% since 2004

Continuing UK emissions reductions after leaving the EU



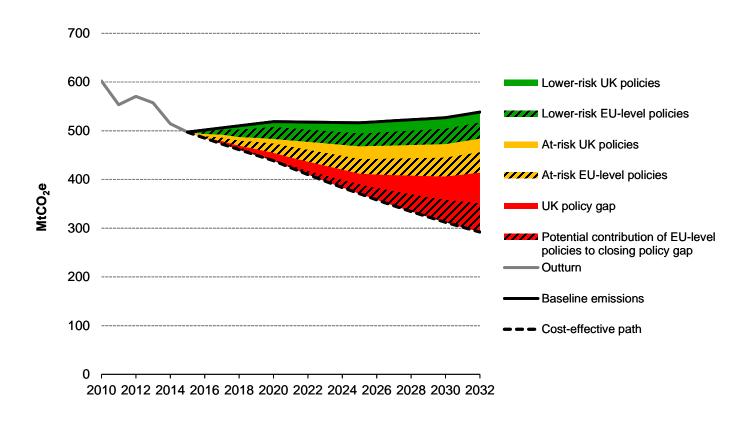
The fifth carbon budget commits UK to 57% reduction from 1990 to 2030

- This will require actions across all sectors of the economy, whatever the circumstances as the UK leaves the EU
 - Many aspects of EU policy will need to be preserved or replicated, especially where there are clear advantages from coordinated action and to avoid risk of dumping of inefficient products on UK market
 - New UK policies will be needed where EU policies no longer apply or are weakened
 - Opportunities to improve on EU approaches should clearly be taken

There is already a policy gap to the fifth budget & this could widen after Brexit



We estimate EU-level policies could have contributed around 55% of the total emissions reduction required in 2030 (shaded areas)



EU-level policies could have contributed around 55% of required 2030 reduction



	Key EU-level policies	2030 UK emission savings covered by EU-level policies	
		MtCO ₂ e	% of total required
Power	EU ETS energy union & single energy market, renewable & industrial emissions directives	18	23%
Buildings	Product standards & labelling renewables & energy efficiency directives	11	50%
Transport	New car CO ₂ standards biofuels, eco-driving, air quality directives	56	87%
F-gases	F-gas regulation	12	100%
Economy-wide		117	55%

Other EU-level policies are important enablers of decarbonisation in the UK



Single energy market

Interconnection allows electricity to be traded across national borders (supplying 7% of electricity in 2015). This can lower prices, improve security of supply, and is an important source of flexibility

Innovation funding

- UK receives funding from EU ETS, LIFE fund & for low-carbon research (e.g. Horizon 2020)
- EIB has loaned €37bn since 2000 for UK energy infrastructure (€6bn for low-carbon projects)

UK should take opportunities to improve on EU approaches



- Government will need to be proactive in deciding the level of ambition it is aiming for where EU policies no longer apply
- There will be an opportunity for the UK to develop more bespoke policies
- For example, CAP:
 - This does not directly target GHG reduction in agriculture
 - A UK-based policy framework should link farming support more closely to actions that would reduce emissions, and deliver other eco-system services (e.g. biodiversity and soil health)